Message Text

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INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 INR-07 NSAE-00 PM-05 NSC-05 SP-02 SS-15 L-03 DHA-02 SSO-00 NSCE-00 INRE-00 IOE-00 /076 W

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FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC IMMEDIATE 8225

USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

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E.O. 11652: GDS

TAGS: PORG, US, SF, WA

SUBJECT: DRAFT TEXT OF TALKING POINTS FOR AUGUST 1 MEETING WITH FONMIN BOTHA

REF: USUN 2393

FIVE AMBASSADORS MET THROUGHOUT MORNING AND AGREED TO RECOMMEND FOLLOWING MODIFICATIONS IN DRAFT INSTRUCTIONS CONTAINED REFTEL:

1. PARS 8, SECOND SENTENCE: DELETE "AT THE UNITED NATIONS". REASON: THIS CHANGE INSISTED ON BY CANADIAN AMBASSADOR WHO IS PARTICULARLY SENSITIVE ABOUT CG APPEARING TO SPEAK ON BEHALF OF UNITED NATIONS. CONFIDENTIAL

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- 2. PARA 8, THIRD SENTENCE: CHANGE VERB "MIGHT BE" TO "WAS". REASON: GROUP PREFERRED TO GIVE THE ADMINISTRATOR-GENERAL THE BENEFIT OF THE DOUBT AND ASSUME THAT HE "WAS" IMPARTIAL RATHER THAN "MIGHT BE".
- 3. PARA 9, THIRD SENTENCE: CHANGE VERB "WARNED" TO "TOLD".

REASON: GROUP BELIEVED THAT POINT IS EQUALLY MADE BY USE OF TERM "TOLD". CONCEPT OF WARNING MIGHT UNNECESSARILY ANTAGONIZE SAG.

4. PARA 11, SECOND AND THIRD SENTENCES: CHANGE SECOND SENTENCE TO READ, "THIS, OF COURSE, FORESEES A NEED FOR CONTINUED UNITED NATIONS INVOLVEMENT IN THE POLITICAL PROCESS LEADING TO INDEPENDENCE AFTER THE ELECTIONS FOR THE CONSTITUENT ASSEMBLY". AND DELETE LAST SENTENCE. REASON: AS DRAFTED, THE PARAGRAPH GIVES IMPRESSION OF EXTENSION OF UNDERSTANDINGS REACHED IN CAPE TOWN, I.E., AN ADD-ON OR SOMETHING NEW. GROUP CONSIDERS IT IMPORTANT TO MAKE POINT THAT POLITICAL PROCESS COVERS ENTIRE TRANSITIONAL PERIOD BUT IT SHOULD BE EXPRESSED AS A REITERATION OF SOMETHING ALREADY UNDERSTOOD. LANGUAGE OF JUNE 9 MEMO ILLUSTRATING UN ROLE SUPPORTS THIS VIEW.

5. PARA 13, LAST SENTENCE: DELETE "...THERE MAY WELL BE PRESSURE TO INCREASE THE STATUS OF THE SPECIAL REPRESENTATIVE IN SOME AS YET UNDEFINED MANNER". AND REPLACE IT WITH "THE ROLE OF THE SPECIAL REPRESENTATIVE REMAINS TO BE DEFINED TAKING INTO CONSIDERATION FURTHER DISCUSSIONS WITH ALL THE DIRECTLY INTERESTED PARTIES." REASON: GROUP BELIEVED THAT SENTENCE AS DRAFTED WOULD UNNECESSARILY AROUSE SAG FEARS OVER GIVING SPECIAL REPRESENTATIVE GREATER STATUS THAN ADMINISTRATOR-GENERAL. POINT TO BE MADE HERE IS THAT FUNCTIONS OF SPECIAL REPRESENTATIVE REMAIN TO BE DEFINED AND MAY WELL CONFIDENTIAL.

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HAVE TO BE ADJUSTED IN THE LIGHT OF THE ONGOING CONVERSATIONS. PROPOSED NEW LANGUAGE ACCOMPLISHES THIS WITHOUT EXPOSING US TO ACCUSATION OF USE OF SALAMI TACTICS IN GIVING SPECIAL REPRESENTATIVE PRIMACY RATHER THAN PARITY IN HIS RELATION TO ADMINISTRATOR-GENERAL.

6. PARA 16, FIRST SENTENCE: DROP THIS SENTENCE AND REPLACE WITH FOLLOWING: "OUR POINT OF DEPARTURE IN CONSIDERING THE QUESTION OF TROOP WITHDRAWAL IS THAT ONCE THE PARTIES CONCERNED HAVE COMMITTED THEMSELVES TO PEACEFUL PARTICIPATION IN THE POLITICAL PROCESS, THE THREAT TO SECURITY SHOULD BE GREATLY DIMINISHED." REASON: SEE REASON GIVEN AT END OF POINT (8).

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7. PARA 17: DELETE SECOND SENTENCE AND REVISE LASTSENTENCE TO READ: "IF THE SAG DEVELOPS A SCHEDULE FOR A PHASED WITHDRAWAL OF FORCES FROM NAMIBIA, CONTEMPLATING EARLY AND SUBSTANTIAL TROOP REDUCTION, AND AGREES TO PUT IT INTO EFFECT, THEN WE WILL BE IN A POSITION TO INSIST THAT SWAPO AGREE TO CEASE IN THE USE OF ARMED FORCE". REASON: SEE REASON GIVEN AT END OF POINT (8).

8. PARA 18: IN SECOND SENTENCE CHANGE "UNITED NATIONS FORCES" TO "UNITED NATIONS PRESENCE" AND DELETE LAST SENTENCE. REASON: GROUP CONSIDERED THAT IN OVERALL DESCRIPTION OF NEED FOR SOUTH AFRICAN TROOP WITHDRAWAL, THERE IS LACK OF RECOGNITION OF CONTINUED SWAPO ARMED ACTION AS A FACTOR IN THE CONCERN OVER SECURITY. IF RECOGNITION IS MADE OF THE NEED FOR SWAPO TO LAY DOWN ITS ARMS AS PART OF AN CONFIDENTIAL

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OVERALL ARRANGEMENT, IT SHOULD THEN BE EASIER TO OBTAIN SAG ACTION ON A PHASED PLAN FOR WITHDRAWAL. CHANGES SUGGESTED IN POINTS (6), (7). AND (8) ARE DESIGNED TO INTRODUCE THIS ELEMENT OF BALANCE IN THE DISCUSSION OF THE PROBLEM WITHOUT REDUCING THE PARAMOUNT IMPORTANCE OF THE SAG MAKING AN EARLY AND SUBSTANTIAL REDUCTION OF TROOP LEVELS. THE CANADIAN AMBASSADOR ASKED FOR CHANGE OF THE TERM "UNITED NATIONS PRESENCE" FOR "UNITED NATIONS FORCES" ON THE GROUNDS THAT "FORCES" CONJURE

UP ORGANIZED MILITARY UNITS UNDER UN COMMAND WHICH AT THIS STAGE IS NOT BEING CONTEMPLATED AND MIGHT SERVE AS A PRETEXT FOR THE SAG TO ACCUSE THE FIVE OF SALAMI TACTICS.

9. PARA 20, LAST SENTENCE: GROUP WOULD LIKE INSTRUCTIONS ON WHAT TO SAY IF WE ARE ASKED WHAT THE NATURE OF THE PROGRESS IS.

10. PARA 21: ADD AFTER LAST SENTENCE, "WE WILL CONTINUE OUR EFFORTS WITH OTHER COUNTRIES". REASON: GROUP FELT THAT EXPRESSION OF EVENHANDEDNESS IN URGING OTHER COUNTRIES WHERE NAMIBIANS ARE DETAINED WOULD PREDISPOSE THE SAG MORE FAVORABLY TOWARD EARLY RELEASE OF DETAINEES AND POLITICAL PRISONERS. BOWDLER

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